2014 GOVERNMENTAL ENTITIES OVERVIEW FOR KNOWLEDGE COACH USERS

PURPOSE

This document is published for the purpose of communicating, to users of the toolset, updates and enhancements included in the current version. This document is not, and should not be used as an audit program to update the audit documentation of an engagement started in a previous version of this product

WORKPAPER UPDATES AND ROLL FORWARD NOTES

General Roll Forward Note:

You must be the current editor of all Knowledge Coach workpapers to update to the latest content, and you must be the current editor upon opening the updated workpaper for the first time to ensure you see the updated workpaper.

The 2014 edition of Knowledge-Based Audits of Governmental Entities is current through SAS-128 and GASB-71 and includes the following updates:

Knowledge-Based Audit Documents (KBAs)

- Instructions have been modified to:
 - o Reflect the requirements of the clarified auditing standards;
 - o Provide additional guidance on the KBA methodology to enhance usability; and
 - o Better describe the use of each document.

Type of Change	Description of Change	Location	Based on Standard Y/N	Standard Reference	Roll Forward and Update Content Considerations
KBA-10	1 Overall Audit Strategy	1	I		
Modify	Section I, Reporting Requirements table				Responses to questions will now flow in from KBA-200, data previously entered in this workpaper will be captured and retained on rollforward in KBA-200
New	Section I, Audit Coverage, Subsidiary Table				Responses to questions will now flow in from KBA-200, data previously entered in this workpaper will be captured and retained on rollforward in KBA-200. This table will be combined with the table that was in KBA-201, please review for potential duplicates.
Delete	Section I, Reliance on Others, Key Engagement Contacts Table				Responses to questions will now flow in from KBA-200, data previously entered in this workpaper will be captured and retained on rollforward in KBA-200. This table will be combined with the table that was in KBA-302 and KBA-302N, please review for potential duplicates. You can also add additional contacts if necessary.
KBA-10	3 Evaluating and Communicating Internal Control Deficien				

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Type of Change	Description of Change	Location	Based on Standard Y/N	Standard Reference	Roll Forward and Update Content Considerations
Modify	Modified instructions to include guidance on potential effects of deficiencies noted by the auditor.	Instructions	Y	AU-C 265	
KBA-20	0 Entity Information and Background	-		•	
New	New workpaper developed to capture relevant entity information and background details in one workpaper.	Table other than procedures	N		This is a new foundation workpaper that will capture, combine, and retain data entered into KBA-101, KBA-201, KBA-302 and KBA-302N. Due to the combination of data from multiple sources please review for duplicates and accuracy.
KBA-20	1 Client/Engagement Acceptance and Continuance Form:	Complex Entit	ies		
Delete	Removed Part 1, Section I - Background and Basic Information, moved to new KBA-200 .	Table other than procedures	N		Data previously entered in this workpaper will be captured and retained on rollforward in KBA-200
New	New inquiry under Section II. Assessing the entity's financial viability: 4. a. Have there been out of the ordinary draws from reserve accounts for operating purposes?	Procedure steps	N	N/A	
KBA-20	1N Client/Engagement Acceptance and Continuance Form	n: Noncomplex	Entities		
New	New workpaper developed to allow the auditor the option of documenting his or her client/engagement acceptance decisions in a memorandum format, based on the circumstances of the engagement.	Table other than procedures	N		
	1 Worksheet for Determination of Materiality, Performan	ce Materiality,	and Thresho	olds for	
New	This workpaper has been moved to a word document to better facilitate flow and rollforward retention in Knowledge Coach.	Table - other than procedures	N		
KBA-30	2 Understanding the Entity and Its Environment: Comple	x Entities		•	
Modify	Section I: Entity Information	Table other than procedures	N		Responses to questions will now flow in from KBA-200, data previously entered in this workpaper will be captured and retained on rollforward in KBA-200. This table will be combined with tables that are in KBA-101, KBA-201 and KBA-302N, please review for potential duplicates.
Delete	Removed "No" from the options in the "Considered" column.	Table other than procedures	N		

Type of Change	Description of Change	Location	Based on Standard Y/N	Standard Reference	Roll Forward and Update Content Considerations
New	Added new consideration (15.c.) regarding management's belief that their level of authority justifies certain level of compensation and personal privileges.	Table other than procedures	Y	AU-C 240	
KBA-30	2N Understanding the Entity and Its Environment: Noncor	nplex Entities			
Modify	Section I: Entity Information	Table other than procedures	N		Responses to questions will now flow in from KBA-200, data previously entered in this workpaper will be captured and retained on rollforward in KBA-200. This table will be combined with tables that are in KBA-101, KBA-201 and KBA-302N, please review for potential duplicates.
KBA-50	3 Basis for Assessment of Inherent Risk of Noncompliance				
Modify	Instructions modified to better define audit approaches.	Instructions	N	N/A	
KBA-90	1 Financial Statement Disclosures Checklist				
Modify	Updated for new accounting pronouncements.	Procedure steps	Y	GASB-65 through GASB-70	

Audit Programs (AUDs)Where applicable, relevant assertions and audit objectives have been updated.

Type of Change	Description of Change	Location	Based on Standard Y/N	Standard Reference	Roll Forward Considerations
AUD-10	0 Tailoring Question Workpaper				
New	New tailoring questions have been added.	Tailoring	N	N/A	Review and answer. All of these new tailoring questions will impact other workpapers. Be sure to add additional audit areas (AUD 819-821) when applicable.
AUD-10	1 Overall Audit Program				
Modify	Modified step and added new Practice Point: 59. Determine whether to test the operating effectiveness of internal controls over financial reporting. If testing the operating effectiveness of internal controls for significant audit areas, document the planned approach to testing, results	Procedure steps	N	N/A	

Type of			Based on Standard	Standard	
Change	Description of Change	Location	Y/N	Reference	Roll Forward Considerations
	of testing, and conclusions. Practice Point: The auditor should design and perform tests of controls to obtain sufficient appropriate audit evidence about the operating effectiveness of relevant controls if: • The auditor's assessment of risks of material misstatement at the relevant assertion level includes an expectation that the controls are operating effectively (that is, the auditor intends to rely on the operating effectiveness of controls in determining the nature, timing, and extent of substantive procedures); or • Substantive procedures alone cannot provide sufficient appropriate audit evidence at the relevant assertion level.				
Modify	Added new Practice Point at step 68, referencing new AID-603: 68. Perform procedures to identify events occurring between the financial statement date and the date of the audit report. Practice Point: AID-603 Group Engagement Documentation contains the documentation hub for Group Audits and Components. AU-C Section 600 Special Considerations – Audits of Group Financial Statements (Including the Work of Component Auditors) paragraph .40 discusses that when the group engagement team or component auditors perform audits on the financial information of components, the group engagement team or the component auditors should perform procedures designed to identify events at those components that occur between the dates of the financial information of the components and the date of the auditor's report on the group financial statements and that may require adjustment to, or disclosure in, the group financial statements. These events should be documented in AUD-901 and referenced in AID-603.	Procedure steps	N	N/A	
Modify	83. Consider whether evidence obtained during the audit indicates that there is substantial doubt about the entity's ability to continue as a going concern.	Procedure steps	N	N/A	
Modify	Added new Practice Point: 95. Communicate significant findings and appropriate matters from the audit to those charged with governance. Practice Point: In some circumstances, such as when required by law, regulation, or contractual provisions, it may be necessary to communicate such matters to outside parties, such as federal or	Procedure steps	N	N/A	

Type of			Based on Standard	Standard	
Change	Description of Change	Location	Y/N	Reference	Roll Forward Considerations
	state audit agencies.				
AUD-20 Engagen	1 Audit Program: Opening Balances and Additional Audit nent	Procedures for	an Initial A	udit	
Modify	 d. Observed inventory and made appropriate test counts; performed inventory price tests; identified any excess or obsolete inventory; performed shipping and receiving cutoff procedures; and considered inventory valuations for lower of cost or market. Practice Point: Inventory is rarely material for most governments; perform if material. e. Tested capital assets, including infrastructure and intangible assets, giving appropriate consideration to significant additions and retirements, depreciation methods, useful lives, and impairment issues. f. Tested prepaid expenses, deferred outflows of resources (if GASB Statement No. 65 implemented, otherwise deferred charges), intangible assets, and other assets and considered the reasonableness of the remaining asset balances. g. Performed a search for unrecorded liabilities and tested the validity and adequacy of accrued liabilities, as well as deferred inflows of resources (if applicable, particularly if hedging derivatives, service concession arrangements are present or the client has implemented GASB Statement No. 	Procedure steps	Y	GASB Statement No. 65	
	65).				
AUD-60	1 Audit Program: Testing and Evaluating Internal Auditor	s' Work			
Modify	This audit program has been designed to assist the auditor in accomplishing the following objectives when the auditor expects to use the work of the internal audit function to modify the nature or timing, or reduce the extent, of audit procedures to be performed:	Purpose	Y	SAS-128; AU-C 610	
	 Determine whether the work of the internal audit function or direct assistance from the internal auditors can be used, and if so, in which areas and to what extent; If using the work of the internal audit function to obtain audit evidence, determine whether such 				

Type of Change	Description of Change work is adequate for the purposes of the audit; and If using internal auditors to provide direct assistance, determine the appropriate level of direction, supervision, and review of their work.	Location	Based on Standard Y/N	Standard Reference	Roll Forward Considerations
Modify	AU-C Section 610, <i>Using the Work of Internal Auditors</i> , provides further guidance on this topic. Practice Alert: In February 2014, the AICPA's Auditing Standards Board (ASB) released Statement on Auditing Standards (SAS) No. 128, <i>Using the Work of Internal Auditors</i> . The SAS is part of the convergence project between the ASB and the International Auditing and Assurance Standards Board (IAASB) and was developed using International Standard on Auditing (ISA) 610 (Revised 2013) as a base. Substantive differences in objectives, definitions, or requirements between the SAS and ISA 610 (Revised 2013) are identified in the exhibit to the SAS. Consistent with ISA 610 (Revised 2013), the SAS introduces the concept of a "systematic and disciplined approach," which is not included in the superseded SAS-65, <i>The Auditor's Consideration of the Internal Audit Function in an Audit of Financial Statements</i> . SAS-128 requires, among other things, as a prerequisite to being able to use the work of the internal audit function, that the external auditor evaluate the application by the internal audit function of a systematic and disciplined approach, including quality control. SAS-128 provides application guidance in regards to the evaluation of the application of a systematic and disciplined approach by the internal audit function. The ASB believes that relative to the superseded SAS-65, this requirement represents an additional and explicit evaluation which the external auditor would need to perform to conclude on the appropriateness of using the work of the internal audit function in obtaining audit evidence. SAS-128 will be effective for audits of financial statements for periods ending on or after December 15, 2014. This practice aid incorporates the requirements and guidance included in SAS-128.	Instructions	Y	SAS-128; AU-C 610	
Modify	Section I title changed to: Section I: Using the Work of the Internal Audit Function in Obtaining Audit Evidence	Section I title	Y	SAS-128 - AU-C 610	
Modify	Modified and added steps & substeps to Section I as follows:	Procedure steps	Y	SAS-128 - AU-C	

Type of			Based on Standard	Standard	
Change	Description of Change	Location	Y/N	Reference	Roll Forward Considerations
	1. We discussed the planned use of the work of the internal audit function with the internal auditors, as a basis for coordinating respective duties.			610	
	2. We evaluated the internal audit function, including the following:				
	a. The extent to which the internal audit function's organizational status and relevant policies and procedures support the objectivity of the internal auditors.				
	b. The level of competence of the internal audit function.				
	c. Whether the internal audit function applies a systematic and disciplined approach, including quality control.				
	Practice Point: The external auditor should not use the work of the internal audit function in obtaining audit evidence if the external auditor determines that:				
	 The function's organizational status and relevant policies and procedures do not adequately support the objectivity of internal auditors; 				
	The function lacks sufficient competence; or				
	 The function does not apply a systematic and disciplined approach, including quality control. 				
	d. Whether the nature, timing, and extent of the internal audit function's work was appropriate to meet our objectives and relevant to the overall audit strategy and audit plan.				
	e. Whether workpapers adequately documented the work performed, including evidence of supervision and review.				
	f. Whether any exceptions or unusual matters were properly resolved.				
	3. Our communication with those charged with governance of the planned scope and timing of the audit included how we plan to use the work of the internal audit function in obtaining audit evidence.				
	4. We read the reports of the internal audit function which relate to the work of the function that we plan to use to obtain an understanding of the nature and extent of audit procedures the internal audit function performed and the related findings.				
Modify	5.a Examining some of the controls, transactions, or balances that the internal auditors examined, and	Procedure	Y	SAS-128 AU-C 610	

Type of Change	Description of Change	Location	Based on Standard Y/N	Standard Reference	Roll Forward Considerations
	reperforming some of the work;	steps			
Modify	 6. We evaluated whether: a. The work of the internal audit function had been properly planned, performed, supervised, reviewed, and documented; b. Audit programs used were adequate and the evidence obtained by the internal audit function was sufficient and appropriate to draw reasonable conclusions; 	Procedure steps	Y	SAS-128 AU-C 610	
	c. Conclusions reached are appropriate in the circumstances and the reports prepared by the internal audit function are consistent with the results of the work performed; and				
	d. Management has responded to the findings and recommendations of the internal audit function regarding deficiencies in internal control relevant to the audit, whether and how such responses have been implemented, and whether they have been subsequently evaluated by the internal audit function.				
Modify	7. We performed procedures and compared the results of our tests with the results of the internal auditors' work and documented our conclusions on the adequacy of the work performed by internal auditors.	Procedure steps	Y	SAS-128 AU-C 610	
Modify	8. We made all significant judgments in the audit engagement, including those related to assessing the risks of material misstatement and evaluating various matters such as the sufficiency of tests performed, significant accounting estimates, and the adequacy of disclosures in the financial statements. 9. We determined that using of the work of the internal	Procedure steps	Y	SAS-128 AU-C 610	
	audit function did not preclude us from being sufficiently involved in the audit to fulfill our responsibility for the audit opinion expressed.				
	10. We documented our evaluation of the internal audit function performed above, the nature and extent of the internal audit work used and the basis for that decision, and the audit procedures we performed to evaluate the adequacy of the work of internal auditors used.				
	11. We communicated our understanding and our conclusions about the internal audit function to those				

Type of Change	Description of Change	Location	Based on Standard Y/N	Standard Reference	Roll Forward Considerations
	charged with governance, including how the auditor and the internal auditors work together in a constructive and complementary manner, any planned use of the work of the internal audit function in obtaining audit evidence, and the nature and extent of any planned use of internal auditors to provide direct assistance.				
Modify	Section II – Instructions modified: Complete this section if using internal auditors to provide direct assistance to carry out audit procedures that otherwise would be performed directly by the external auditor on the engagement.	Instructions	Y	SAS-128 - AU-C 610	
Modify	 Section II modified with added steps: We have evaluated the existence and significance of threats to the internal auditors' objectivity, any safeguards applied to reduce or eliminate the threats, and the level of competence of the internal auditors who will be providing such assistance. In determining the nature and extent of work that can be assigned to internal auditors providing direct assistance, we have considered: The amount of judgement involved in:	Procedure steps	Y	SAS-128 AU-C 610	
	4. We obtained a written acknowledgment from an authorized representative of the entity that internal auditors providing direct assistance will be allowed to				

Type of Change	Description of Change follow our instructions, and that the entity will not intervene in the work of internal auditors in the performance of procedures on the engagement. 5. We obtained written acknowledgment from the internal auditors that they will keep confidential specific matters as instructed by us and inform us of any threat to their objectivity.	Location	Based on Standard Y/N	Standard Reference	Roll Forward Considerations
Modify	7. We determined that using internal auditors to provide direct assistance did not preclude us from being sufficiently involved in the audit to fulfill our responsibility for the audit opinion expressed.	Procedure steps	Y	SAS-128 AU-C 610	
Modify	 a. Our evaluation of the existence and significance of threats to the objectivity of the internal auditors, any safeguards applied to reduce or eliminate the threats, and the level of competence of the internal auditors used to provide direct assistance on the engagement; b. The basis for the decision regarding the nature and extent of the work performed by the internal auditors; c. The nature and extent of our review of the internal auditors' work, including the testing of some of the work performed by the internal auditors; d. The written acknowledgments above obtained from an authorized representative of the entity and the internal auditors; and e. The working papers prepared by the internal auditors who provided direct assistance. 	Procedure steps	Y	SAS-128 AU-C 610	
AUD-60	2 Audit Program: Involvement of a Component Auditor				
Modify	Added new steps and Practice Point: 8. When determining whether to use the work of a component auditor and whether to make reference to the component auditor, we evaluated the following: -Whether there are differences in the financial reporting framework applied in preparing the component and group financial statements.	Procedure steps	N	N/A	

Type of			Based on Standard	Standard	
Change	Description of Change	Location	Y/N	Reference	Roll Forward Considerations
	 -Whether the audit of the component financial statements will be completed in time to meet the group reporting schedule. -Whether there are differences in the auditing and other standards applied by the component auditor and those 				
	applied in the audit of group financial statements.				
	Practice Point: Reference to the audit of a component auditor in the auditor's report on the group financial statements should not be made unless:				
	 The component's financial statements are prepared using the same financial reporting framework as the group financial statements; 				
	 b. The component auditor has performed an audit on the financial statements of the component in accordance with U.S. GAAS or, when required by law or regulation, with auditing standards promulgated by U.S. Governmental Accountability Office (GAO) in accordance with Generally Accepted Governmental Auditing Standards (GAGAS); and 				
	 The component auditor has issued an auditor's report that is not restricted as to use. 				
Modify	Added language about subsequent events to step 9: We have inquired about subsequent events, or performed subsequent procedures on the components and documented them in <i>AUD-901</i>	Procedure steps	N	N/A	
New	Added new practice point to step 15: Practice Point: The decision to make reference to the audit of a component auditor is made individually for each component auditor. The auditor of the group financial statements may make reference to any, all, or none of the component auditors.	Procedure steps	N	N/A	
AUD-802	2 Audit Program: Investments and Investment-Related Act	ivities			
New	Practice Point: Many general purpose governments (e.g., cities, counties, states) may be subject to laws that constrict what investments can be purchased, held, or sold. Many special purpose governments (those that do not rely on taxation) do not have such constraints. Care must be taken that tests are performed for compliance with applicable laws and regulations where necessary. See "General Audit Procedures" herein.	Purpose	N	N/A	
Modify	12. In the case of each nonresponse to confirmations sent, we performed alternative procedures, such as:	Procedure steps	N	N/A	

Type of Change	Description of Change • Examining source documents, such as invoices or broker's statements.	Location	Based on Standard Y/N	Standard Reference	Roll Forward Considerations
	 Inspecting executed agreements. Examining cash receipts, disbursements, and trade confirmations subsequent to year-end. 				
Modify	 13. If a service organization provided services that are part of a client's information system, we: Determined whether it was necessary to inspect supporting documentation, such as securities purchases and sales advices, located at the service organization's facilities. Evaluated whether the Type 1 report is as of a date or, in the case of a Type 2 report, is for a period that is appropriate for our purposes. Evaluated the sufficiency and appropriateness of the evidence provided by the report for the understanding of the user entity's internal control relevant to the audit. Determined whether complementary user entity controls identified by the service organization are relevant in addressing the risks of material misstatement relating to the relevant assertions in the user entity's financial statements and, if so, obtained an understanding of whether the user entity has designed and implemented such controls. 	Procedure steps	N	N/A	
New	Step added to tests of valuation procedures: 43. We evaluated management's valuation policies and valuation models, including the assumptions used, consideration of estimation uncertainty, and frequency of recalibration.	Procedure steps	N	N/A	
New	Added step and substeps to tests of valuation procedures: 45. For values of asset-backed securities, we performed the following procedures: a. We examined contractual documentation to understand the terms of the security, the underlying collateral, and the	Procedure steps	N	N/A	

Type of Change	Description of Change rights of each class of security holder. b. We inquired about management's process of estimating cash flows. c. We evaluated the reasonableness of assumptions used, including prepayment rates, default rates, and loss reserves. d. We obtained an understanding of the method used to determine the cash flow "waterfall." e. We compared the results of the fair value measurement with the valuations of other financial instruments with similar underlying collateral and terms.	Location	Based on Standard Y/N	Standard Reference	Roll Forward Considerations
AUD-80	3 Audit Program: Exchange Revenues and Receivables	<u> </u>	1	1	
New	Added substeps: 14.c. (3). Resources transmitted before the eligibility requirements are met (excluding time requirements) should be reported as assets by the provider and as liabilities by the recipient. Resources received before time requirements are met, but after all other eligibility requirements have been met, should be reported as a deferred outflow of resources by the provider and a deferred inflow of resources by the recipient. 14.d.(3) Resources transmitted before the eligibility requirements are met (excluding time requirements) should be reported as assets by the provider and as liabilities by the recipient. Resources received before time requirements are met, but after all other eligibility requirements have been met, should be reported as a deferred outflow of resources by the provider and a deferred inflow of resources by the recipient	Procedure steps	N	N/A	
	4 Audit Program: Nonexchange Revenues and Receivables	T	T		
New	Added Practice Alert: Practice Alert: Classification of receivables with regard to nonexchange transactions becomes very important once GASB Statement No. 65 (Items Previously Reported as Assets and Liabilities) is implemented. Furthermore, classifications may be different between governmental funds and proprietary funds and the statement of net position. GASB-65 requires deferred inflows of resources to be reported when resources associated with imposed nonexchange revenue	Table, other than procedures steps	Y	GASB-65	

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Type			Based on		
of	5		Standard	Standard	7 17 16 11 1
Change	Description of Change	Location	Y/N	Reference	Roll Forward Considerations
	transactions are received or reported as a receivable before (a) the period for which property taxes are levied or (b) the period when resources are required to be used or when use is first permitted for all other imposed nonexchange revenues in which the enabling legislation includes time requirements. Furthermore, providers of resources in government-mandated or voluntary nonexchange transactions frequently establish eligibility requirements. Resources transmitted before the eligibility requirements are met (excluding time requirements) should be reported as assets by the provider and as liabilities by the recipient. Resources received before time requirements are met, but after all other eligibility requirements have been met, should be reported as a deferred outflow of resources by the provider and a deferred inflow of resources by the recipient. In a sale of future revenues, the transferor government should report the proceeds as a deferred inflow of resources in both the government-wide and fund financial statements except for instances wherein recognition as revenue in the period of sale is appropriate (when there is an uncertainty of realization or the inability to reliably measure the revenue). If the sale of revenue is intra-entity, assets and related revenue are not reported until recognition criteria appropriate to that type of revenue are met. Instead, the transferee government should report the amount paid as a deferred outflow of resources to be recognized over the duration of the sale agreement. The transferor government should report the amount received from the intra-entity sale as a deferred inflow of resources in its government-wide and fund financial statements and recognize the amount as revenue over the duration of the sale agreement. Deferred inflows of resources and deferred outflows of resources resulting from intra-entity sales of future revenues and the periodic recognition of those balances as revenue and expense/expenditure should be accounted for similarly to internal balances and				
AUD-80 of Resou	6 Audit Program: Prepaid Expenses, Deferred Charges, and arces	d Other Assets	or Deferred	l Outflows	
Modify	Changed title of audit program to:	Title	Y	GASB-65	
	Audit Program: Prepaid Expenses and Other Assets or Deferred Outflows of Resources				
New	Added new Practice Alert in the Purpose section:	Purpose	Y	GASB-65	
	Practice Alert: In accordance with the provisions of primarily GASB Statement No. 65, (<i>Items Previously Reported as Assets and Liabilities</i>) deferred outflows of resources could occur in the following transactions:				
	 Where an effective hedging derivative has a negative fair value in accordance with the provisions of GASB 				

Type of			Based on Standard	Standard	
Change	Description of Change	Location	Y/N	Reference	Roll Forward Considerations
	Statement No. 53 (Accounting and Financial Reporting for Derivative Instruments).				
	• In accordance with GASB-65, with current refundings and advance refundings resulting in defeasance of debt reported by governmental activities, business-type activities, and proprietary funds, the difference between the reacquisition price and the net carrying amount of the old debt should be reported as a deferred outflow of resources or a deferred inflow of resources and recognized as a component of interest expense in a systematic and rational manner over the remaining life of the old debt or the life of the new debt, whichever is shorter.				
	Similarly, prior to the expiration of the lease term, if a change in the provisions of a lease results from a refunding by the lessor of tax-exempt debt, including an advance refunding, in which (a) the perceived economic advantages of the refunding are passed through to the lessee and (b) the revised agreement is classified as a capital lease by the lessee, then the lessee should adjust the lease obligation to the present value of the future minimum lease payments under the revised lease. The adjustment of the lease obligation to present value should be made using the effective interest rate applicable to the revised agreement. The resulting difference should be reported as a deferred outflow of resources or a deferred inflow of resources. The deferred outflow of resources or the deferred inflow of resources should be recognized as a component of interest expense in a systematic and rational manner over the remaining life of the old debt or the life of the new debt, whichever is shorter.				
	 In government-mandated nonexchange transactions and voluntary nonexchange transactions, resources received before time requirements are met, but after all other eligibility requirements have been met, should be reported as a deferred outflow of resources by the provider and a deferred inflow of resources by the recipient. 				
	• With regard to intra-entity transfers of future revenues, a transferee government should not report an asset and related revenue until recognition criteria appropriate to that type of revenue are met. Instead, the transferee government should report the amount paid as a deferred outflow of resources to be recognized over the duration of the sale agreement. The transferor government should report the amount received from the intra-entity sale as a deferred inflow of resources in its government-wide and fund financial statements and recognize the amount as revenue over the duration of the sale agreement.				
	The gain or loss on the sale of property that is				

Type of			Based on Standard	Standard	
Change	Description of Change	Location	Y/N	Reference	Roll Forward Considerations
	accompanied by a leaseback of all or any part of the property for all or part of its remaining economic life should be recorded as a deferred inflow of resources or a deferred outflow of resources, respectively, and recognized in a systematic and rational manner over the lease term in proportion to the recognition of the leased asset, if a capital lease, or in proportion to the related gross rental charged to expense/expenditure over the lease term, if an operating lease, subject to certain exceptions.				
	 With regard to mortgages, if the loan is held for sale, origination fees, including any portion related to points, and direct loan origination costs should be recorded as a deferred inflow of resources and a deferred outflow of resources, respectively, until the related loan is sold. Once the related loan is sold, the amount reported as a deferred inflow of resources related to the loan origination fees, including any portion related to points, and the amount reported as a deferred outflow of resources related to the direct loan origination costs should be recognized as revenue and expense, respectively, in the period of sale. Fees paid to permanent investors to ensure the ultimate sale of the loans (residential or commercial loan commitment fees) should be recognized as an expense in the period when the loans are sold to permanent investors or when it becomes evident the commitment will not be used. Prior to the sale of the loans, the fees paid to permanent investors should be recorded as a deferred outflow of resources until the sale of the loan occurs. 				
	Once GASB Statement No. 68 is implemented (Accounting and Financial Reporting for Pensions – an amendment of GASB-27,) the following are reported as deferred outflows of resources or deferred inflows of resources (depending upon the type of event): Output Description:				
	 Differences between expected and actual experience with regard to economic or demographic factors (differences between expected and actual experience) in the measurement of the total pension liability, as well as changes of assumptions about future economic or demographic factors or of other inputs (changes of assumptions or other inputs) that are attributable to current employees are reported as either deferred outflows of resources or deferred inflows of resources and amortized systematically and rationally over the remaining service lives of effected employees. Differences between projected and actual 				
	earnings on investments are also recognized				

Type of			Based on Standard	Standard	
Change	Description of Change	Location	Y/N	Reference	Roll Forward Considerations
	as deferred outflows of resources or deferred inflows of resources and amortized over a closed five year period to pension expense.				
	 Contributions to the pension plan from the employer subsequent to the measurement date of the net pension liability and before the end of the reporting period should be reported as a deferred outflow of resources. 				
	Other forthcoming standards may have components or elements that are deferred outflows of resources. Only the GASB can name what is a deferred outflow of resources, not the entity.				
Modify	Modified language in primary audit objectives from "other assets" to: other assets as well as deferred outflows of resources	Table other than procedures	Y	GASB-65	
AUD-80	9 Audit Program: Payroll, Other Liabilities, and Deferred 1	nflows of Reso	urces		
New	Add new step under the heading Deferred Inflows of Resources: 22. We documented all information necessary to record deferred inflows of resources the fund statement information is available and agree with the presentation, classification and disclosure in accordance with provisions of GASB Statement Nos. 53, 60, 65, 69, and 70 (and 68 when implemented.)				
AUD-81	0 Audit Program: Long-Term Debt and Debt Service				
New	Added new procedure to confirm filings in accordance with continuing disclosure agreements. Also added for private placements. Also changed step on refundings for GASB-65 and added a step on arbitrage rebate.	Procedure steps	Y	GASB-65	
	2.f. We tested the reasonableness of interest expenditures/expense, amortization of debt discount/premium, and related accrued interest. We also considered if inflows are present from derivative instruments. (The inflows should not net against interest expenditures /expense). 2.l. We have obtained copies of all continuing disclosure agreements for all bond and note indentures and confirmed timely filing on all elements of those agreements.				

Type of Change	Description of Change	Location	Based on Standard Y/N	Standard Reference	Roll Forward Considerations
Change	2.m. We have confirmed all debts that were funded privately (or through a single bank) and traced balances to the general ledger. 11.c. For current and advance refundings resulting in long-term debt defeasance in proprietary funds and those reported in the government-wide statement of net position, the unamortized difference between the reacquisition price and the net carrying amount of the old debt is presented as a deferred inflow of resources or deferred outflow of resources and recognized as a component of interest expense in a systematic and rational manner over the remaining life of the old debt or the new debt, whichever is shorter. 19.d. We have reviewed the calculation and disclosures required for arbitrage rebate in accordance that agrees to filings (IRS From 8038-T) in accordance with Section 148 of the Internal Revenue Code. (Should be recognized in funds and the government-wide statement of net position	Location	Y/N	Reference	Roll Forward Considerations
	when incurred and measurable and accrued to the point of payment to the federal government at each fifth anniversary of the bond transaction. Rebate expense usually is presented as a component of investment income or interest expense.)				
AUD-81	1 Audit Program: Net Position and Fund Balance				
Modify	Text changes related to investment in capital assets. 3.c. We recalculated the amounts reported for net position, net investment in capital assets, and ensured that the amounts reported agree to the difference between (1) capital assets, net of accumulated depreciation, and (2) liabilities attributable to the acquisition, construction, or improvement of those assets, and adjusted positively for any deferred outflows of resources related to capital assets and negatively for any deferred inflows of resources related to capital assets (examples include hedging derivative positions and service concession arrangement up-front payments). 3.e. We determined that fund balance commitments represent amounts approved by the government's highest level of decision - making and assignments represent future expenditure intentions in the general fund as evidenced	Procedure steps	N	N/A	

Type of Change	Description of Change long-term contracts or as residual amounts in non-general fund governmental funds. 3.f. We determined that encumbrances and reserves are not presented on the face of any basic financial statement (as they are components of fund balance), but are presented in	Location	Based on Standard Y/N	Standard Reference	Roll Forward Considerations
AUD-81:	note disclosure, if important to management and material. 3 Audit Program: Journal Entries and Financial Statement	Review			
New	Added new steps and substeps: 3.f. Whether items selected for testing should include journal entries made throughout the audit period. 4. If accounting records or systems are maintained at more than one location, we considered the need to select journal entries from the various locations or components, based on the following factors: a. The amount and nature of assets and transactions executed at the individual location or component. b. The degree of centralization of records. c. If the operating effectiveness of controls was tested, the effectiveness of controls. d. The frequency, timing, and scope of management's monitoring activities. e. Judgments about materiality of the location or component. 5. We ensured that items selected for testing included journal entries and other adjustments made in the course of preparing the financial statements and those made at the end of a reporting period	Procedure steps	N	N/A	
AUD-81	4 Audit Program: Related-Party Transactions				Tailoring added and modified to reflect changes noted below.
Modify	This audit program has been modified to only apply to Related-Party Transactions. The other sections were developed into their own audit programs for better usability and tailoring.	Procedures Steps	N		
Modify	Split into four audit programs (as in CORE); modified substep: 2.c. We obtained audit evidence that the transactions have been appropriately authorized and approved based on our	Procedure steps	N	N/A	

Type of Change	Description of Change understanding of the management's process and applicable	Location	Based on Standard Y/N	Standard Reference	Roll Forward Considerations
	laws and regulations.				
AUD-81	8 Audit Program: Derivative Instruments				
Modify	Modified substep: 13.j.We gathered audit evidence to support the amount of unrealized appreciation or depreciation in the fair value of a derivative that is recognized in the statement of net position as a component of deferred inflows or outflows of resources or the statement of activities or a statement of revenues, expenses and changes in net position (for investment derivatives).	Procedure steps	N	N/A	
AUD-81	9 Audit Program: Self-Insurance				
Modify AUD-82	Added new substeps: 13.d. We reviewed disclosure to determine that the term "unearned" is only used with regard to a premium deficiency calculation for a public entity risk pool. Any other deferred amounts are presented as deferred inflows of resources or deferred outflows of resources, as applicable. 1 Audit Program: Commitments and Contingencies	Procedure steps	N	N/A	AUD-814 was broken apart into four separate areas. This is one
1100 02	Tradic Programs Commitments and Contingencies				of the new audit areas add to the tailoring questions in AUD-100. Review the questions in AUD-100. New tailoring question related to these steps. All answers and customizations will retain per your roll forward selections.
New	New audit program on Commitments and Contingencies.				
AUD-822 Audit Program: Accounting Estimates					AUD-814 was broken apart into four separate areas. This is one of the new audit areas add to the tailoring questions in AUD-100. Review the questions in AUD-100. New tailoring question related to these steps. All answers and customizations will retain per your roll forward selections.
New	New audit program on Accounting Estimates.				
AUD-82	3 Audit Program: Concentrations				AUD-814 was broken apart into four separate areas. This is one of the new audit areas add to the tailoring questions in AUD-100. Review the questions in AUD-100.

Type of Change	Description of Change	Location	Based on Standard Y/N	Standard Reference	Roll Forward Considerations
		New tailoring question related to these steps. All answers and customizations will retain per your roll forward selections.			
New	New audit program on Concentrations.				
AUD-90	2 Audit Program: Going Concern				
Modify	New substeps under Section I; 1.a.: (1): Negative net position (before net pension liability reporting in accordance with GASB Statement No. 68 [Accounting and Financial Reporting for Pensions—An amendment of GASB Statement No. 27] or net current liability position (defined as where current liabilities exceed current assets). (11) Unusual, unscheduled withdrawals from debt service reserve accounts / funds without consent from counterparties or bondholders. (12) Concessions from debt holders. (13) Intercepts occurring of revenues of any type to pay bondholders, grantors, regulators, or similar. (16) Unforeseen debt ratings downgrades from nationally recognized statistical rating organizations. (17) Naming of a supervisor, receiver, trustee or oversight entity by a higher level of government to manage the day to day operations of a government. (18) Exercise of financial guarantees of the government's	Procedure steps	Y	GASB-68	
Modify	debts. Now stops & substans under Section II:	Procedure	Y	GASB-68	
Modify	New steps & substeps under Section II: 1. We considered whether the results of procedures performed during the course of the audit identified conditions or events that, when considered in aggregate, indicated there could be substantial doubt about the entity's ability to continue as a going concern.	steps	ĭ	GASB-08	
	2.a. We considered management's plans for future actions in relation to its going concern assessment, whether the outcome of these plans is likely to improve the situation for a reasonable period of time and whether management's				

Type of Change	Description of Change	Location	Based on Standard Y/N	Standard Reference	Roll Forward Considerations
	plans can be effectively implemented, including:				
	10. If substantial doubt about the entity's ability to continue as a going concern for a reasonable period of time existed at the date of prior period financial statements that are presented on a comparative basis, and that doubt has been removed in the current period, we have removed the going-concern emphasis-of-matter paragraph included in the prior-period auditor's report.				
	12. If we have been asked to reissue an auditor's report and eliminate a going-concern emphasis-of-matter paragraph contained therein and we determined it was appropriate to do so, we reassessed the going-concern status of the entity.				

Auditor's Reports (RPTs)

- RPT-909 Unmodified Opinion on Separately Issued Summary Financial Information Rewritten in accordance with AICPA State and Local Governments Audit Guide, Chapter 14, Example A-17.
- RPT-928 Agreed-Upon Procedures Report for Municipal Solid Waste Landfill has been modified and updated to align with AICPA A-133 Guide, Chapter 13, Example 13-6
- NEW RPT-929 Disclaimer of Opinion Due to the Auditor's Inability to Obtain Sufficient Appropriate Audit Evidence about Multiple Elements of the Financial Statements has been added to provide a sample report presenting a disclaimer opinion due to the auditor's inability to obtain sufficient appropriate audit evidence about multiple elements of the financial statements.

Correspondence Documents (CORs)

- 2014 Knowledge-Based Audits of Governmental Entities illustrative example correspondence documents have been updated where applicable to include new practice points, practice alerts, and examples.
- CORs 808, 809, and 813 have been deleted as they are not likely to be used for government audits.

Practice Aids (AIDs)

- 2014 Knowledge-Based Audits of Governmental Entities practice aids have been updated throughout to include new considerations and examples where applicable.
- All AIDs have been updated with formulas that perform automatic calculations, wherever applicable.
- AID-601 Considering the Use of the Work of Internal Auditors has been updated for the requirements of SAS-128, Using the Work of Internal Auditors.
- NEW AID-602 Understanding and Preliminary Assessment of the Entity's Internal Audit Function developed to help the auditor obtain an understanding of the entity's internal audit function; make a preliminary assessment of the internal audit function; and document the procedures for understanding the internal audit function's organizational status, determining the nature and extent of the work of the internal audit function that can be used, the technical competence of the internal auditors, and the systematic and disciplined approach used by the internal audit function.

- NEW AID-603 Group Engagement Documentation developed to help the auditor document the group and its components; communications to component auditors; and decisions made.
- **NEW AID-903 Audit Report Preparation Checklist** developed to help determine whether the auditor's report contains the elements required by professional standards when the auditor is not using the provided illustrative report examples.

Resource Documents (RESs)

- RES-001 Knowledge-Based Audit Methodology Overview has been updated to reflect the updated workpapers and related requirements.
- RES-002 Index of Audit Programs, Forms, and Other Practice Aids has been modified as appropriate to incorporate new workpapers.
- NEW RES-018 Examples of Conditions or Events That May Be Indicative of Risks of Material Misstatement of the Group Financial Statements New resource document providing examples of conditions and events that may be indicative of risk of material misstatements of the group financial statements.
- NEW RES-019 Factors to Be Considered When Documenting Client/Engagement Acceptance and Continuance New resource document providing examples of factors to be considered when documenting client/engagement acceptance and continuance.
- RES-QCA Meeting Quality Control Standards Using KBA Audit Tools Updated for requirements of Generally Accepted Government Auditing Standards, December 2011 revision.
- KCO-001 2014 Governmental Entities Title Overview for Knowledge Coach Users formally RES-KCO has been added as a reference document for the workpaper update information, along with list of related workpapers for the title.

In addition, forms and practice aids throughout have been updated, where applicable, to take into account:

Information related to new literature, standards, and developments applicable to state and local governments that are reflected in the following current audit and accounting guidance:

Statements on Auditing Standards (SASs):

SAS-128, Using the Work of Internal Auditors

AICPA Audit and Accounting Guides:

State and Local Governments, with conforming changes as of March 1, 2013, and Illustrative Auditor's Reports updated for Clarity Government Auditing Standards and Circular A-133 Audits, with conforming changes as of February 1, 2013 and Illustrative Auditor's Reports updated for Clarity Audit Sampling—2012 Edition

AICPA Audit Risk Alerts:

State and Local Governmental Developments—2013

Government Auditing Standards and Circular A-133 Developments—2013

AICPA Statement on Quality Control Standards No. 8, A Firm's System of Quality Control (Redrafted)

Governmental Accounting Standards Board Statements (GASBs):

GASB-65 Items Previously Reported as Assets and Liabilities

GASB-66 Technical Corrections 2012—An Amendment of GASB Statements No. 10 and No. 62

GASB-67 Financial Reporting for Pension Plans—An Amendment of GASB Statement No. 25

GASB-68 Accounting and Financial Reporting for Pensions—An Amendment of GASB Statement No. 27

GASB-69 Government Combinations and Disposals of Government Operations

GASB-70 Accounting and Financial Reporting for Nonexchange Financial Guarantees

GASB-71 Pension Transition for Contributions Made Subsequent to the Measurement Date—An amendment of GASB Statement No. 68

Government Accountability Office: Government Auditing Standards—December 2011 Revision

Also incorporated are changes made to OMB Circular A-133 through August 1, 2013.

RELATED, FOUNDATIONS AND ASSOCIATION WORKPAPERS FOR THIS TITLE

Related workpapers are Knowledge Coach Word workpapers where information flows in or out of tables within the workpaper. Some of these related workpapers are Foundation workpapers or associated workpapers.

Foundation Workpapers include most of the Communication Hub workpapers, which are central to the Knowledge-Based Audit Methodology used by the Knowledge Coach titles. Associated workpapers require you to associate them with custom values, such as audit areas, specialists, service organizations, and other items. Workpapers require an association when you need to have more than one instance of a particular Knowledge Coach workpaper in your binder for each type of item to which the workpaper is related. Making this association allows Knowledge Coach information to flow properly between workpapers.

Form No.	Form Name	Foundation Workpaper	Association Workpaper
KBAs	KNOWLEDGE-BASED AUDIT DOCUMENTS		
KBA-101	Overall Audit Strategy	X	
KBA-102	Engagement Completion Document	X	
KBA-103	Evaluating and Communicating Internal Control Deficiencies and Noncompliance	X	
KBA-105	Review of Significant Accounting Estimates	X	
KBA-200	Entity Information and Background	X	
KBA-201	Client/Engagement Acceptance and Continuance Form		
KBA-201N	Client/Engagement Acceptance and Continuance Form: Noncomplex Entities		
KBA-301	Worksheet for Determination of Materiality, Performance Materiality, and Thresholds for Trivial Amounts		
KBA-302	Understanding the Entity and Its Environment: Complex Entities		
KBA-302N	Understanding the Entity and Its Environment: Noncomplex Entities		

Form No.	Form Name	Foundation Workpaper	Association Workpaper
KBA-303	Inquiries of Management and Others within the Entity about the Risks of Fraud		
KBA-400	Scoping and Mapping of Significant Account Balances, Classes of Transactions, and Disclosures	X	
KBA-401	Understanding Entity-Level Controls: Complex Entities		
KBA-401N	Understanding Entity-Level Controls: Noncomplex Entities		
KBA-402	Understanding General Controls for Information Technology		
KBA-403	Understanding Activity-Level Controls: Revenue, Receivables, and Cash Receipts		
KBA-404	Understanding Activity-Level Controls: Purchases, Inventory, and Capital Assets		
KBA-405	Understanding Activity-Level Controls: Accounts Payable and Disbursements		
KBA-406	Understanding Activity-Level Controls: Payroll		
KBA-407	Understanding Activity-Level Controls: Treasury		
KBA-408	Understanding Activity-Level Controls: Financial Reporting and Closing Process		
KBA-409	Understanding Controls Maintained by a Service Organization		X
KBA-502	Summary of Risk Assessments	X	
KBA-503	Basis for Inherent Risk Assessment		
KBA-902	Audit Review and Approval Checklist		

Form No.	Form Name	Foundation Workpaper	Association Workpaper
KBA-903	Audit Documentation Checklist		
AUDs	AUDIT PROGRAMS		
AUD-100	Overall Tailoring Questions	X	
AUD-101	Overall Audit Program	X	
AUD-201	Audit Program: Opening Balances and Additional Audit Procedures for an Initial Audit Engagement		
AUD-602	Audit Program: Involvement of a Component Auditor		X
AUD-603	Audit Program: Using the Work of an Auditor's Specialist		X
AUD-604	Audit Program: Using the Work of a Management's Specialist		X
AUD-701	Audit Program: Designing Tests of Controls		
AUD-800	Audit Program: Custom		X
AUD-801	Audit Program: Cash		
AUD-802	Audit Program: Investments and Investment-Related Activities		
AUD-803	Audit Program: Exchange Revenues and Receivables		
AUD-804	Audit Program: Nonexchange Revenues and Receivables		
AUD-805	Audit Program: Inventories and Cost of Goods Sold		

Form No.	Form Name	Foundation Workpaper	Association Workpaper
AUD-806	Audit Program: Prepaid Expenses and Other Assets or Deferred Outflows of Resources		
AUD-807	Audit Program: Capital Assets and Depreciation Including Service Concession Arrangements		
AUD-808	Audit Program: Accounts Payable and Purchases		
AUD-809	Audit Program: Payroll, Other Liabilities, and Deferred Inflows of Resources		
AUD-810	Audit Program: Long-Term Debt and Debt Service		
AUD-811	Audit Program: Net Position and Fund Balance		
AUD-812	Audit Program: Other Income and Expenditures/Expenses		
AUD-813	Audit Program: Journal Entries and Financial Statement Review		
AUD-814	Audit Program: Related-Party Transactions		
AUD-815	Audit Program: Fair Value Measurements and Disclosures		
AUD-816	Audit Program: Interfund Transactions		
AUD-817	Audit Program: Budgets		
AUD-818	Audit Program: Derivative Instruments		
AUD-819	Audit Program: Self-Insurance		
AUD-820	Audit Program: Municipal Solid Waste Landfill		

Form No.	Form Name	Foundation Workpaper	Association Workpaper
AUD-821	Audit Program: Commitments and Contingencies		
AUD-822	Audit Program: Accounting Estimates		
AUD-823	Audit Program: Concentrations		
AUD-901	Audit Program: Subsequent Events		
AUD-902	Audit Program: Going Concern		
AUD-903	Audit Program: Consideration of Fraud		
AUD-904	Audit Program: Compliance with Laws and Regulations, Contract Provisions and Grant Agreements, and Abuse		
AIDs	PRACTICE AIDS		
AID-304	Understanding the Entity's Revenue Streams and Revenue Recognition Policies		
AID-601	Considering the Use of the Work of Internal Auditors		
AID-603	Group Engagement Documentation		
AID-702	Results of Tests of Controls		
AID-801	Audit Sampling Worksheet for Substantive Tests of Details		
AID-901	Differences of Professional Opinion		

Additional Information for Associated Workpapers

The following tables list the workpapers that require association in this title, along with the information that must be completed before you can insert each workpaper.

	What is it associated with?		
Workpaper Requiring Association	Workpaper	Table/Question	Association Item (Custom Value)
KBA-409 Understanding Ctrls: Service Org (Custom)	AUD-100 Tailoring Question Workpaper	Does the entity use service organizations? Shows the "Document the service organizations used by the entity." table in KBA-101 Overall Audit Strategy.	
	KBA-101 Overall Audit Strategy	Document the service organizations used by the entity.	Service Organization
AUD-602 Audit Program: Component Auditor Involvement	AUD-100 Tailoring Question Workpaper	Do we intend to rely on audit evidence provided by a component auditor? is "Yes" Shows the "Document the audit evidence provided by the component auditor(s) that we will rely on in our engagement." table in KBA- 101 Overall Audit Strategy.	
(Custom)	KBA-101 Overall Audit Strategy	Document the audit evidence provided by the component auditor(s) that we will rely on in our engagement.	Audit Firm Name
AUD-603 Audit Program: Auditor's	AUD-100 Tailoring Question Workpaper	Do we expect to use a specialist on our audit? is "Yes" Shows the "Document the expected use of a specialist(s) on our audit." table in KBA-101 Overall Audit Strategy.	
Specialist (Custom)	KBA-101 Overall Audit Strategy	Document the expected use of a specialist(s) on our audit. Then select Auditor's Specialist from the Type of Specialist Column	Specialist Firm Name
AUD-604 Audit Program:	AUD-100 Tailoring Question Workpaper	Do we expect to use a specialist on our audit? is "Yes" Shows the "Document the expected use of a specialist(s) on our audit." table in KBA-101 Overall Audit Strategy.	
Management's Specialist (Custom)	KBA-101 Overall Audit Strategy	Document the expected use of a specialist(s) on our audit. Then select Management's Specialist from the Type of Specialist Column.	Specialist Firm Name
AUD-800 Audit Program: (Custom)	AUD-100 Tailoring Question Workpaper	What financial statement audit areas are applicable to this engagement? "Customize Audit Area" link within the answer selection box.	Custom Audit Area